

## Message Text

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C O N F I D E N T I A L STATE 214924

E.O. 11652: GDS

TAGS: SHUM, SREF, PORG, XE

SUBJECT: WEEKLY STATUS REPORT - EA/RA

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TO: EA - MR. HOLBROOKE

FROM: EA/RA - PAUL M. CLEVELAND, ACTING

SUBJECT: WEEKLY STATUS REPORT

### 1. IGHRFA MEETINGS (CONFIDENTIAL)

DEPUTY SECRETARY CHRISTOPHER APPROVED EA'S POSITIONS ON ALL THE ITEMS OF CONCERN TO US AT THE AUGUST 18 MEETING OF THE INTER AGENCY GROUP ON HUMAN RIGHTS AND FOREIGN ASSISTANCE. INCLUDED WERE SEVEN OPIC APPLICATIONS FOR INSURANCE COVERAGE OF INVESTMENTS, FIVE IN KOREA AND TWO IN THE PHILIPPINES. MR. CHRISTOPHER MADE CLEAR THAT WE WOULD OPPOSE OPIC APPLICATIONS ON HUMAN RIGHTS GROUNDS ONLY IN CASES OF "VERY SERIOUS" HUMAN RIGHTS VIOLATIONS  
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AND WHERE THE GOVERNMENTS CONCERNED BENEFITED SIGNIFICANTLY FROM THE INVESTMENTS. TWO ADB LOANS TO PHILIPPINE PROJECTS WERE APPROVED ON BHN GROUNDS. MR. CHRISTOPHER ALSO REJECTED A PROPOSAL FOR A "POSITIVE DEMARCHE" TO

HE GOI IN CONNECTION WITH OUR AFFIRMATIVE VOTE ON EIGHT UPCOMING ADB LOANS TO INDONESIA. HA URGED THAT WE FUR-

THEY ENCOURAGE THE INDONESIANS TO RELEASE PRISONERS MORE QUICKLY, BUT BOB OAKLEY ARGUED THAT WE HAD DONE ALL THAT WAS APPROPRIATE FOR THE TIME BEING AND THE DEPUTY SECRETARY CONCLUDED THAT IT WAS BEST TO LEAVE SUCH QUESTIONS TO THE AMBASSADOR'S DISCRETION.

WE ARE NOW GETTING READY FOR A CHRISTOPHER MEETING NEXT WEEK WHICH WILL FOCUS ON THE AID BUDGET. WE EXPECT HA TO ARGUE FOR LOWERING AID'S PROPOSALS FOR INDONESIA AND THE PHILIPPINES.

## 2. ANNUAL HUMAN RIGHTS REPORTS (LIMITED OFFICIAL USE)

S/S HAS SENT US PRELIMINARY INSTRUCTIONS FOR PREPARING THE ANNUAL COUNTRY REPORTS ON HUMAN RIGHTS PRACTICES WHICH WE WILL SEND TO THE HILL AT THE END OF THE YEAR. THE COUNTRY DIRECTORATES WILL BE RESPONSIBLE FOR PUTTING TOGETHER FIRST DRAFTS WHICH WE HOPE TO GET TO OUR POSTS BY SEPTEMBER 8. THE EMBASSIES WILL HAVE A WEEK TO MAKE SUGGESTIONS ON THIS DRAFT BEFORE WE BEGIN THE LENGTHY CLEARANCE PROCESS. OUR POSTS WILL HAVE A SECOND OPPORTUNITY FOR REVIEW IN LATE NOVEMBER. HA HAS SET UP A SPECIAL UNIT TO COORDINATE THE PROCESS THIS YEAR AND HAS WORKED OUT AN ORDERLY SCHEDULE FOR DRAFTING AND CLEARING. HOPEFULLY THESE IMPROVEMENTS PLUS THE BENEFIT OF LAST YEAR'S WORK WILL HELP US TO AVOID LAST YEAR'S MAJOR  
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HASSLES. WE NONETHELESS ANTICIPATE SOME HARD BARGAINING.

## 3. REFUGEES (LIMITED OFFICIAL USE)

MOST OF THE WEEK WAS OCCUPIED WITH PREPARING A REPORT FOR THE FIELD OF THE LIVELY Q AND A SESSIONS AT THE AUGUST 15 WOLFF SUBCOMMITTEE (HIRC) HEARING ON REFUGEES AND THEN PREPARING TESTIMONY FOR BOB OAKLEY'S APPEARANCE BEFORE THE GLENN SUBCOMMITTEE OF THE SFRC AUGUST 21. WE PREPARED EXTENSIVE Q AND A MATERIAL, THOUGH MOST OF THE SESSION WAS PREOCCUPIED WITH SEN. MCGOVERN'S INTEREST IN DOING SOMETHING MILITARY ABOUT THE BLOODY REGIME IN KAMPUCHEA. HERB HOROWITZ AND JACK FRIEDMAN ATTENDED THE HEARING WITH OAKLEY. FRIEDMAN IS NOW PREOCCUPIED WITH THE EXPLORATION OF OPPORTUNITIES FOR A POSSIBLE INTERNATIONAL CONFERENCE ON INDOCHINESE REFUGEES, FOR WHICH THE MAJOR PRELIMINARY MAY BE THE LATE SEPTEMBER VISIT TO SOUTHEAST ASIA OF THE HIGH COMMISSIONER FOR REFUGEES.

## 4. NAM RESERVATIONS (LIMITED OFFICIAL USE)

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THE PRELIMINARY LIST OF RESERVATIONS TO THE NAM DECLARA-

TION INCLUDES SOME 20 FOR THE PARAGRAPH ON TIMOR AND SEVEN ON KOREA. ON TIMOR, INDONESIA, MALAYSIA, SINGAPORE, SAUDI ARABIA, ZAIRE, MOROCCO, TUNISIA, BURUNDI, IRAQ, KUWAIT, OMAN, BANGLADESH, INDIA, BAHREIN, QATAR, EGYPT, PERU, SYRIA, THE MALDIVES AND THE UAR RESERVED. ON KOREA, OMAN, ZAIRE, CHAD, GABON, DJIBOUTI, SAUDI ARABIA AND SIERRA LEONE (THE LATTER ONLY ON THE MOST SEVERE OF THE THREE KOREA PARAGRAPHS). ADDITIONALLY INDONESIA RESERVED ON CYPRUS, PUERTO RICO AND CHILE. MALAYSIA ALSO RESERVED ON PUERTO RICO WHILE KAMPUCHEA RESERVED ON HAVANA AS THE SITE OF THE NAM SUMMIT NEXT YEAR AND ON THE SOLIDARITY FUND FOR THE RECONSTRUCTION OF VIETNAM AND LAOS. SINGAPORE HAS TOLD US THAT THE GOS HAS MADE A GENERAL RESERVATION TO ANY STATEMENT WHICH IS CONTRARY TO SINGAPORE'S CONFIDENTIAL

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FOREIGN POLICY.

IO EXPECTS THAT THERE WILL BE SOME ADDITIONAL RESERVATIONS TRICKLING IN BUT THAT THE BULK OF THEM ARE ALREADY IN HAND.

#### 5. NAMIBIA - UN PEACEKEEPING FORCE (CONFIDENTIAL)

IN AN APPARENT EFFORT TO LAY THE GROUNDWORK FOR A POSSIBLE AUSTRALIAN CONTRIBUTION TO THE UN'S PEACEKEEPING FORCE IN NAMIBIA, FOREIGN MINISTER PEACOCK TOLD PARLIAMENT THAT WHILE NO FORMAL REQUEST HAD BEEN RECEIVED FROM THE UN, INFORMAL SOUNDINGS HAD BEEN RECEIVED. PEACOCK ADDED THAT IT IS UNLIKELY THAT AUSTRALIA WOULD BE ASKED TO PROVIDE COMBAT FORCES BUT THAT IT WOULD BE REQUESTED TO SUPPLY MILITARY PERSONNEL TO FORM A PART OF AN INTEGRATED LOGISTIC ELEMENT INVOLVING TRANSPORT AND SUPPLY, COMMUNICATIONS AND SOME ANCILLARY STAFF. PEACOCK ACKNOWLEDGED THAT THE UN OPERATION WOULD BE EXTREMELY DIFFICULT AND DELICATE AND THERE WAS A RISK OF SOME CASUALTIES.

THE EMBASSY COMMENTS THAT PEACOCK IS PERSONALLY SYMPATHETIC TO THE IDEA OF AUSTRALIA'S PARTICIPATION BUT NOTES THAT THERE IS STILL ILL FEELING IN AUSTRALIA ABOUT THE GOA'S LONG HISTORY OF FIGHTING IN OTHER PEOPLES' BATTLES. HENCE PEACOCK IS LIKELY TO HAVE A DIFFICULT ENCOUNTER ON HIS HANDS ONCE A UN REQUEST IS FORMALLY IN HAND.

MEANWHILE, JAPAN CONTINUES TO WRESTLE WITH THE POSSIBILITY OF ITS PARTICIPATION IN A UN NAMIBIA PRESENCE. IF THE JAPANESE DO TAKE PART, THEIR ROLE IS EXPECTED TO BE VERY SMALL AND COMPLETELY CIVILIAN IN NATURE. CHRISTOPHER

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